

**CITY OF YORK COUNCIL
SUMMONS**

All Councillors, relevant Council Officers and other interested parties and residents are formally invited to attend a meeting of the **City of York Council** at **The Citadel, Gillygate, York, YO31 7EA** to consider the business contained in this agenda on the following date and time

Thursday, 31 October 2019 at 6.30 pm

The Citadel

S Houlden,
Corporate
Director of
Health, Housing
and Adult Social
Care

D Steel,
Head of
Civic &
Democratic
Services

S Harrington
Monitoring
Officer

M Weastell
Chief
Executive

N Ferris
Corporate
Director of
Economy & Place

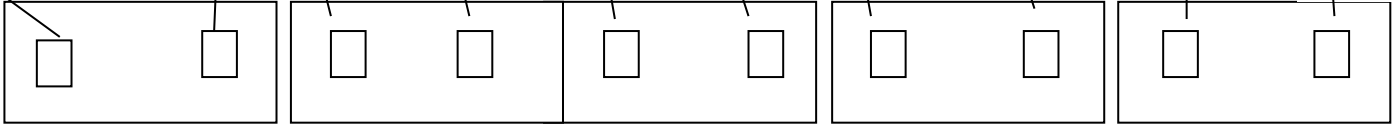
A Hatton,
Corporate
Director of
Children,
Education &
Communities

Democracy
Officer

Cllr J Looker
Lord Mayor

I Floyd, Deputy Chief
Exec/ Director of
Customer & Corporate
Services

S Stoltz,
Director of
Public
Health



Cllr I
Cuthbertson Cllr C
Runciman

Cllr D
Craghill Cllr A
D'Agorne

Cllr K
Aspden Cllr
Ayre Cllr
Waller

Cllr P
Widdowson Cllr D
Smalley

Cllr
Mason Cllr
D Taylor

Cllr
Fenton Cllr
Baker

Cllr
Pearson Cllr
Vassie

Cllr
Hollyer Cllr
Fisher

Cllr
Carr

Cllr
Galvin

Cllr
Hook Cllr
Wann

Cllr C
Cullwick Cllr
Waudby

Cllr
Barker Cllr
Hunter

Cllr
Orrell Cllr
Daubney

Cllr
Doughty Cllr M
Warters

Cllr
Rowley

Cllr K
Taylor Cllr
Fitzpatrick

Cllr
Barnes Cllr
Perrett

Cllr D
Myers Cllr
Pavlovic

Cllr
Douglas Cllr
Crawshaw

Cllr
Kilbane Cllr
Musson

Cllr
Webb Cllr
Lomas

Cllr
Heaton Cllr
Melly

Cllr
Norman Cllr
Wells

A G E N D A

1. Declarations of Interest

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. Minutes (Pages 1 - 22)

To approve and sign the minutes of the Special and Ordinary meetings of Council held on 17 July 2019.

3. Civic Announcements

To consider any announcements made by the Lord Mayor in respect of Civic business.

4. Public Participation

At this point in the meeting, any member of the public who has registered to address the Council, or to ask a Member of the Council a question, on a matter directly relevant to the business of the Council or the City, may do so. The deadline for registering is **5:00pm on Wednesday, 30 October 2019**.

To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

WEBCASTING NOTICE

Please note: this meeting may be filmed for live or subsequent broadcast via the internet - at the start of the meeting the Lord Mayor will confirm if all or part of the meeting is being filmed.

You should be aware that the Council is a Data Controller under the Data Protection Act. Data collected during this webcast will be retained in accordance with the Council's published policy.

Public seating areas will not be filmed by the Council.

The Council’s protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at http://www.york.gov.uk/download/downloads/id/11406/protocol_for_webcasting_filming_and_recording_of_council_meetings_20160809.pdf

5. Petitions

To consider any petitions received from Members in accordance with Standing Order No.15.

Notice has been received of one petition, to be presented by Cllr Fitzpatrick, on behalf of ‘20’s Plenty’, calling for an extension of the 20 mph default speed limit in York.

6. Report of Executive Leader and Executive Recommendations and Questions (Pages 23 - 36)

To receive and consider a written report from the Leader, to ask questions on the work of the Executive and to consider the Executive recommendations for approval, as set out below:

Meeting	Date	Recommendations
Executive	18 July 2019	Minute 22: Children in Care Residential Commissioning Plan
Executive	29 August 2019	Minute 36: Capital Programme - Monitor 1 2019/20
Executive	26 September 2019	Minute 49: Reducing York’s Carbon Footprint with Electric Vehicles Minute 50 – York Outer Ring Road Improvements Update
Executive	24 October 2019	Minute 61 – The Council Plan 2019-23 (<i>to follow</i>)

7. **Report of Deputy Leader and Questions** (Pages 37 - 40)
To receive and consider a written report from the Deputy Leader and to question the Deputy Leader thereon.
8. **Motions on Notice**
To consider the following Motions on Notice under Standing Order 22:

Motions submitted for consideration directly by Council, in accordance with Standing Order 22.1

(i) From Cllr Crawshaw

“Council notes:

- that culture is in the eye of the beholder and can mean different things to different people or groups;
- that offering a broad and balanced mix of culture, available to all York residents, is a crucial part of creating ‘a city that works for all’;
- that a musical performance can take many forms and the lines between musician, DJ, artist and performer are becoming increasingly blurred;
- that the recently developed Cultural Strategy makes little reference to the cultural significance of live music venues and nightclubs;
- that several of York’s high-profile music venues, Working Men’s Clubs and nightclubs have closed in recent years, with several others under threat.

Council believes:

- that there is an inherent value in bringing people together and sharing experiences;
- that the enjoyment of music and rhythm – live or recorded – crosses all social, cultural and economic boundaries;
- that pre-existing music venues should be supported and protected, particularly where the changing nature of the city centre, with increasing residential development, brings them into conflict with new neighbours;
- that nightclubs and performance venues can vary significantly, but that any problems – whatever their nature - should not preclude a venue from delivering greater cultural value through a different incarnation in the future;

- that a thriving, vibrant, diverse and responsibly managed early-evening, evening and night-time offer is a crucial part of the city's economy.

Council resolves to call on Executive:

- to support the establishment of a York Music Venues Network, building on the existing work of the national charity Music Venues Trust at a local level;
- to work closely with the York Music Venues Network to assist in supporting and developing this crucial part of the city's night-time economy;
- to include the York Music Venues Network in all future discussions relating to the city's cultural offer;
- to include the York Music Venues Network as statutory consultees on all future developments in the city;
- to proactively work with 'problem venues' to ensure they are adding value to the city, giving them every chance to develop and change before the cultural potential of the space they occupy is lost;
- to endorse recognition of nightclubs and other 'non-traditional' performance spaces alongside live music venues as 'Cultural Spaces' under Local Plan Policy D3;
- to endorse routinely applying relevant Planning Conditions, in line with the "Agent of Change" policies reflected in Paragraph 182 of the 2019 NPPF, to all development surrounding "Cultural Venues" as recognised under Policy D3;
- to lobby the Government for legislative change to ensure music venues are eligible for business rate relief in the future."

(ii) From Cllr Widdowson

"Council notes that the Conservative Government's disastrous Brexit strategy, despite suffering numerous defeats in the House of Commons, will have serious consequences for jobs, our economy, our NHS and our place in the World. Council also notes that the national Labour Party leadership has failed to provide effective opposition to the Government's Brexit plans, unlike the Liberal Democrats and other opposition parties.

Council further notes the hard work of 'York for Europe'

supporters who have campaigned tirelessly to highlight the adverse consequences of Brexit for York and its citizens.

Council regrets:

- The unlawful proroguing of Parliament, supported by York Outer's Conservative MP, which led to the biggest constitutional crisis faced by this country in recent years;
- That according to research produced by think tank 'The UK in a Changing Europe', Boris Johnson's new Brexit deal could reduce UK GDP, per capita, over ten years by between 2.3% and 7%, when compared to remaining in the EU;
- That Conservative and some Labour MPs continue to risk crashing the UK out of the EU with no deal, as demonstrated by the votes against the recent and successful 'Letwin' amendment;
- That Boris Johnson's Brexit deal, if agreed, does not remove the threat of 'No Deal', for the reason that if the Government fails to negotiate a Free Trade Agreement with the EU, the UK will still crash out of the EU without a deal and any opportunity for parliamentary intervention;
- That the Labour Party has faced two ways on Brexit and have recently adopted a party policy which effectively abandons the 58% of York residents who voted Remain in the 2016 referendum; and
- That both private businesses and public-sector organisations, such as the NHS, are facing labour shortages, and that inflation caused by Brexit-related depreciation of the pound is further driving up living costs for York residents.

Council resolves:

- To continue its work to make preparations for the impacts of Brexit, including participating in the Local Resilience Forum; communicating with local stakeholders; investing £10K into Citizens Advice York to assist with EU Settlement Scheme applications and allocating a further £100K to create a Community Involvement Officer post, tasked with engaging EU nationals;
- To make clear in all that it does that citizens from the other 27 EU member states living and working in York are welcome and will continue to be welcome in our city;

- To lobby the Government to ensure that the rights of EU citizens living and working in the UK are protected; and
- That Group Leaders send a letter to the Government, lobbying for a final say to be given to the public in a referendum, before we leave, with the option to remain.”

(iii) From Cllr Kilbane

“Council believes that increased county lines activity has amplified the problem of illegal drug use in York and exacerbated a public health crisis that is causing significant harm to some of York’s most vulnerable residents and their communities. Council believes it is now an urgent priority to take a public health harm reduction approach to tackling illegal drug use and work with those directly affected by the problem.

Council notes:

- the devastating impact that the trade in drugs has on individuals and communities, including the exploitation of vulnerable adults and children, increased crime and anti-social behaviour in our neighbourhoods and the ensnaring of people into a life of illicit drug dependency;
- that multiple agencies, individuals and communities have made great efforts to combat the problem, and have achieved progress in spite of the difficulties involved;
- that most people develop dependencies on illicit drugs for multiple complex reasons and that mental health difficulties can be a common factor;
- that all York residents, regardless of age or social status, have the right to live healthy lives free from the harm caused by such drugs.

It further believes that to effectively tackle such activity, North Yorkshire Police relies on the engagement of those on the ground who are embedded in their communities - residents, people working on the front line and those taking illicit drugs themselves.

Council resolves to request that Executive:

- building on existing work, commissions a comprehensive, evidence-based strategy with partners based upon a public health harm reduction approach to drug misuse that runs alongside the criminal enforcement activities of North

Yorkshire Police;

- develops that strategy, informed by global best practice, in conjunction with drug recovery practitioners, the CCG, mental health services, social services, housing and those who have lived or are living with the effects of illicit drug dependency;
- considers options for providing a package of support for those caught up in illegal drug use from drug outreach to specialist housing and social workers, mental health practitioners and/or other types of support workers;
- considers options to support those communities being targeted by drug dealers, such as community outreach workers;
- supports the inclusion of those working at street level in any partnership working approach between the council and other agencies;
- recognises the scale of the challenge and considers reversing cuts to substance misuse services.”

9. Questions to the Leader or Executive Members

To question the Leader and/or Executive Members in respect of any matter within their portfolio responsibility, in accordance with Standing Order 20.

10. Report of Executive Member (Pages 41 - 44)

To receive a written report from the Executive Member for Transport and to question the Executive Member thereon, in accordance with Standing Order 19.

11. Scrutiny - Report of the Chair of the Customer and Corporate Services Scrutiny Management Committee (Pages 45 - 50)

To receive a report from Councillor Crawshaw, Chair of the Customer and Corporate Services Scrutiny Management Committee, on the work of the Committee.

12. Appointments and Changes to Membership (Pages 51 - 52)

To consider the appointments and changes to membership of committees and outside bodies set out on the list attached to this summons.

13. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer

Fiona Young

Contact details:

- Telephone – (01904) 552030
- Email fiona.young@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

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City of York Council

Resolutions and proceedings of the Special Meeting of the City of York Council held in The Citadel, Gillygate, York on Wednesday, 17th July, 2019, starting at 6.30 pm

Present: The Lord Mayor (Cllr Janet Looker) in the Chair, and the following Councillors:

Acomb Ward

Bishopthorpe Ward

Lomas
S Barnes

Clifton Ward

Copmanthorpe Ward

D Myers
Wells

Carr

Dringhouses & Woodthorpe Ward

Fishergate Ward

Widdowson
Fenton
Mason

D Taylor
D'Agorne

Fulford and Heslington Ward

Guildhall Ward

Aspden

Fitzpatrick
Craghill

Haxby & Wigginton Ward

Heworth Ward

Pearson
Hollyer
Cuthbertson

Douglas
Perrett
C Taylor

Heworth Without Ward

Holgate Ward

Ayre

Heaton
Melly
K Taylor

Hull Road Ward

Norman
Musson
Pavlovic

Huntington and New Earswick
Ward

Cullwick
Orrell
Runciman

Micklegate Ward

Baker
Kilbane
Crawshaw

Osbalwick and Derwent Ward

Rowley
Warters

Rawcliffe and Clifton Without Ward

Smalley
Wann
Waudby

Rural West York Ward

Barker
Hook

Strensall Ward

Fisher

Westfield Ward

Daubeney
Hunter
Waller

Wheldrake Ward

Vassie

Apologies for absence were received from Councillors Galvin, Webb and Doughty

12. Honorary Alderman

The Lord Mayor declared the object of the meeting, under Section 249 of the Local Government Act 1972, which was to confer the status of Honorary Alderman upon a former Member of Council.

It was then moved by the Lord Mayor, Councillor Looker, and seconded by Cllr Aspden:

“That, pursuant to its powers under Section 249(1) of the Local Government Act 1972, the Council do confer the title of Honorary Alderman of the City of York upon:

Ann Reid MBE

in formal recognition of her significant contribution to the City during the time that she served upon City of York Council.”

The motion was put to the vote and declared CARRIED and it was

RESOLVED: That the above motion be approved.¹

Action Required

1 Arrange a Civic Ceremony for the new Honorary Alderman 1 MD

Cllr Janet Looker

LORD MAYOR OF YORK

[The meeting started at 6.30 pm and concluded at 6.35 pm]

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Present: The Lord Mayor (Cllr Janet Looker) in the Chair, and the following Councillors:

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Heworth Ward

Pearson
Hollyer
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Douglas
Perrett
C Taylor

Heworth Without Ward

Holgate Ward

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Heaton
Melly
K Taylor

Hull Road Ward

Norman
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Pavlovic

Huntington and New Earswick
Ward

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Orrell
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Micklegate Ward

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Osbalwick and Derwent Ward

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Rawcliffe and Clifton Without Ward

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Waudby

Rural West York Ward

Barker
Hook

Strensall Ward

Fisher

Westfield Ward

Daubeney
Hunter
Waller

Wheldrake Ward

Vassie

Apologies for absence were received from Councillors Galvin, Webb,
Galvin and Doughty

13. Declarations of Interest

Members were invited to declare at this point in the meeting any personal interests not included on the Register of Interests, any prejudicial interests or any disclosable pecuniary interests they might have in the business on the agenda.

The following **personal, prejudicial or disclosable pecuniary** interests were declared:

<u>Councillor</u>	<u>Agenda Item</u>	<u>Description of Interest</u>
Cullwick	Item 8 – Motions on Notice (Long Term Empty Properties)	Manages a small number of properties commercially
Baker	Item 13a – Amendment to Supplementary Budget Proposals	

14. Minutes

The minutes of Annual Council should be amended to reflect the meeting being held in the Guildhall, not the Citadel.

Resolved: That the minutes of the last Ordinary Council meeting held on 21 March 2019 and the Annual Council meeting held on 22 May 2019 be approved and then signed by the Chair as a correct record, with the above amendment.

15. Civic Announcements

The Lord Mayor announced that new Sheriff Jo Trythall who was appointed at the Annual Meeting, and would be taking over as Sheriff from Dafydd Williams on 25 July 2019, was in attendance and that a short ceremonial process would take place to allow for handover of the Civic Chains.

Jo Trythall then made her Declaration of Acceptance of Office and Affirmation of Allegiance.

The Lord Mayor thanked Dafydd Williams for his considerable support during his formal time as Sheriff.

Finally the Lord Mayor stated that Civic Gifts had been received from St Aelred's R C Primary School and Nanjing which were on display at the meeting.

16. Public Participation

It was reported that nine members of the public had registered to speak at the meeting under the Council's Public Participation Scheme.

Lynette Mills, a resident, spoke on Item 13 (Supplementary Budget Proposals 2019/20). She expressed her concerns on graffiti and vandalism and the importance of quick removal to discourage further instances. She also stated that the Council's zero tolerance approach should be extended to include private property.

Dr Mick Phythian spoke on behalf of the York Natural Environment Trust in support of the Green Group Motion. He stressed the importance of preserving disappearing green spaces and re-wilding the City. He also expressed concern at the way CYC had previously managed green spaces.

John Cossham, a resident, also in support of the Green Group Motion. He stated his support for the plan but felt that much more could be done to support wildlife and pointed CYC to the National Pollinator Action Plan.

Anna Semlyen spoke on behalf of the York Cycle Campaign to express their support for the Labour Group Motion. She explained that the group were aiming to make cycling safe and accessible for all and that high quality cycle provision would play a large role in making York Carbon neutral.

Honorary Alderman Watson spoke in relation to the reports of the Leader and the Executive Member for Finance and Performance. He discussed parking at the Community Stadium, Park & Ride charges on match days, consultation on Castle Gateway and delays to the Community Stadium.

Dave Merrett spoke, as Chair of York Environment Forum's Transport Group and York Central Action Group, in relation to the York Central development. He expressed his concerns on the sustainability and carbon footprint of the York Central development and felt that such views expressed during consultation had been disregarded.

Gwen Swinburn, a resident, spoke on governance and the budget. Firstly she raised her concern at the date of the Full Council meeting changing at short notice. She went on to raise issues with the budget proposals and management of the Capital Programme. She also asked two questions:

- To the Leader – When would complaints about Chief Officer conduct be addressed and would a Committee be set up to manage such conduct issues
- To the Deputy Chief Executive – When would it be publicly announced that no further action would be taken in relation to a standards complaint about Cllr Ayre

Drew Thompson, Member of the York Private Hire Association, spoke under the general remit of the Committee on UBER. He expressed concern at the behaviour of some UBER drivers in the City. He asked that Executive Members make the decision to prosecute UBER at their meeting to be held on 27 September 2019.

Wendy Loveday, York Private Hire Association Chair also spoke in relation to UBER and out of town taxi drivers. She suggested that Councillors should take action to warn residents against using UBER, as other Council's had. She also stated that taxi licensing was a local issue and that she felt UBER were breaking the law by operating in York.

17. Petitions

It was reported that no petitions had been received under Standing Order 15.

18. Report of Executive Leader and Executive Recommendations and Questions

A. Executive Leader's Report

A written report on the work of the Executive was received from the Executive Leader, Cllr Aspden.

Members were then invited to question the Leader on his report and questions were received from the floor from the following Members in relation to the subjects listed:

- Cllr K Taylor – York Central and the delay in a decision on HIF investment

Supplementary

Cllr Crawshaw – Network Rail Land Registry Documents and S106 funding/planning approval

Cllr Pavlovic – HIF investment and the risk of putting further public money into the York Central development

- Cllr Rowley – The Green Group working arrangement with the Liberal Democrat Group in relation to voting
- Cllr Warters – Graffiti on fibre York communications cabins

Cllr Aspden responded directly to all the questions put to him, including supplementary questions. He also agreed to meet with Cllr Warters and Officers in relation to the use of graffiti funding.

B. Executive Recommendations

Capital Programme Outturn 2018/19 and Revisions to the 2019/20-2023/24 Programme

Councillor Aspden moved and Councillor D'Agorne seconded the following recommendation contained in Minute Item 9 of the Executive meeting held on 27 June 2019.

Recommended: That Council approve the re-stated 2019/20 to 2023/24 programme of £617.810m, as summarised in Table 3 at paragraph 89 of the report and detailed in Annex A.

Reason: To enable the effective management and monitoring of the council's capital programme.

On being put to the vote, the recommendation was declared

CARRIED and it was:

Resolved: That the above recommendation in respect of the Capital Programme Outturn 2018/19 and Revisions to the 2019/20-2023/24 Programme be approved. 1

Action Required

1 To note the resolution in relation to Capital Programme Outturn 2018/19 and Revisions to the 2019/20-2023/24 Programme 1 IF

19. Report of Deputy Leader and Questions

A written report was received from Cllr D'Agorne, the Deputy Leader, on his portfolio area.

Members were then invited to question Cllr D'Agorne on his report and questions were received from the floor from the following Members in relation to the subjects listed:

- Cllr Carr – Green policies Cllr D'Agorne would like to enact
- Cllr Baker – Cycle Infrastructure and Road Safety
- Cllr Crawshaw – Terry Avenue Flood Defence work and the lack of cycle infrastructure on that section of the cycle route
- Cllr Orrell – Anti-idling Campaign
- Cllr Barnes – York Central traffic impact

Cllr D'Agorne responded directly to all the questions put to him, including supplementary questions.

20. Motions on Notice

Motions submitted for consideration directly by Council, in accordance with Standing Order 23.1.

(i) Carbon Neutral City

Moved by Cllr Crawshaw and seconded by Cllr Melly:

“Council notes:

- the difficulty the city faces in defining meaningful, deliverable and measurable outcomes when

working towards its stated aim of achieving carbon neutrality by 2030;

- that motor-traffic remains a significant contributor to air pollution and carbon emissions;
- the significant number of big developments in the pipeline or underway across York, with York Central set to be the largest single development York has seen in our lifetimes.

Council believes:

- that to achieve carbon neutrality by 2030, any new developments, particularly those delivering at scale and in sustainable locations, must be net contributors to our city's carbon neutral strategy;
- that construction methods, materials used and design standards, including the energy efficiency of buildings, are all ways of achieving low carbon development;
- that a simple way to reduce carbon emissions is by ensuring future developments are low-car wherever possible.

Council resolves to request that the Executive:

- expedites the amendment of our Supplementary Planning Documents and any other such legislative tools as are available to us in order that they reflect our stated ambition to be carbon neutral by 2030, in line with the Coalition's Partnership Agreement;
- uses every power at the council's disposal to deliver a low-car, carbon neutral development on York Central."

A vote was then taken on the motion which was CARRIED and it was:

Resolved: That the motion, as set out above, be approved.¹

(ii) A Fair Deal for York

Council having consented to a request to alter his motion to include additional wording, Cllr Aspden moved, and Cllr Waller seconded, the altered motion as set out below (*the additional wording is highlighted in italics*):

“This Council notes that York has been disproportionately affected by the Conservative Government’s cuts to public services. This means that local services have been continuously under-funded, particularly when compared to other areas in the UK.

This Council further notes:

- Schools in York remain the worst funded in the country for per-pupil funding;
 - York’s CCG continues to operate with a large deficit;
 - Investment in the Yorkshire & Humber region’s transport infrastructure significantly lags behind London, the South East and even the North West;
 - More than 20 newspapers and websites have come together, including local media in York, to lobby the Government to commit to a package of policy measures to ‘Power up the North’;
 - The North of England is home to 15 million people and the region employs a quarter of England’s workforce (7.2 million people), all of whom deserve a fairer deal on the public services they receive;
 - According to figures published by Leicestershire County Council, who have developed an alternative fairer funding model, York could receive an additional £13 million per year, or an
-

extra £61 per resident, if funding were to be redistributed based on need.

Now, at a time of unprecedented national uncertainty, it is more important than ever to address the chronic under investment in the North.

Therefore, this Council resolves that formal lobbying efforts are made to the Government, and the newly appointed Prime Minister, to request:

- *That prior to conclusion of the Fair Funding Review, and in light of the delayed Social Care Green Paper, it considers making sufficient provision for councils' abilities to deliver adequate children's and adults' social care services, to ensure dignity for all in both early and later life;*
- Additional funding for York schools;
- Additional funding to create GP-led, multi-disciplinary health and care hubs, including mobile services, to keep more people out of hospital;
- That Northern Powerhouse Rail is made a national priority;
- A commitment that the Government's 'Shared Prosperity Fund', intended to replace EU structural funding, be devolved to enable strategic decisions to be taken locally."

A vote was then taken on the motion, as altered, which was CARRIED and it was:

Resolved: That the motion, as set out above, be approved.²

(iii) Long-term Empty Properties in York

Moved by Cllr Fenton, seconded by Cllr Pearson:

"This Council notes that despite the pressures on York's housing market, some properties in the city have remained empty for a considerable length of time.

This Council further notes:

- That there are currently 200,000 properties standing empty in England, with 527 empty in the City of York, according to data from 2017;
- Empty properties can attract squatters, vandalism, anti-social behaviour and therefore can be a blight on the local community;
- When 1.6 million households in the UK are on social housing waiting lists, long-term empty properties are a wasted resource, particularly in York where there is considerable demand for housing;
- An empty property, for council tax purposes, is defined as a property that is ‘unoccupied and substantially unfurnished’;
- Since 1st April 2013, local authorities in England have been able to charge a premium of 50% on the full council tax charge, and from 1st November 2018, local authorities have been permitted to raise this premium up to 100%;
- From April 2021, Councils will be allowed to charge owners of empty properties up to 300% council tax premium.

Therefore, this Council resolves:

- That the Council should increase council tax charges to the maximum (300%), at the earliest date legislated for.
- Given that York has experienced a recent spike in the number of homes left empty for six months or more, that Council Officers produce a report for consideration by the Executive to examine the potential options available to the Council to further reduce the number of empty homes in the city.”

A vote was then taken on the motion which was CARRIED and it was:

Resolved: That the motion, as set out above, be approved.³

Note: Cllr Cullwick, having declared a prejudicial interest, left the room during consideration of the above motion and took no part in the discussion or decision thereon.

(iv) A Pollinator Action Plan

Moved by Cllr D Taylor, seconded by Cllr Baker:

“Council notes

- that whilst the Government introduced a national Pollinator Strategy in 2014, a great deal more needs to be done.
- bees and other pollinators are vital to our crops, wildlife, countryside and gardens; around 80% of our crops and garden produce relies on insect pollination.
- Yet there is a serious decline in our native pollinators due to a combination of climate change, farming practices, pesticide use and patterns of urban development.
- Half of our bumblebee species are in decline with 3 already extinct; 7 bumblebee species have declined by more than 50% in the last 25 years and 71% of our butterflies are in long term decline.

Council further notes

- Many UK councils are now introducing Pollinator Action Plans. Cornwall, Devon, Dorset, Newcastle and Oxford already have plans in place.
 - Budget savings may be made on grass cutting costs by managing grass verges and other areas for wildflowers, biodiversity and pollinators. Dorset Council has saved £93,000/year.
-

- Wildflower verges and other areas can enhance the appearance and prestige of the city and support residents' health and quality of life.

Council resolves to request a paper to Executive setting out the options for a comprehensive Pollinator Action Plan to include consideration of the management of appropriate verges, parks and other open spaces for wildflowers and biodiversity; other possible measures to support pollinators and the options for working collaboratively to develop and implement the plan with other local organisations.”

A vote was then taken on the motion which was CARRIED and it was:

Resolved: That the motion, as set out above, be approved.⁴

Action Required

1 Corporate Director of Economy and Place to take forward actions requested in motion (1) Carbon Neutral City	1 NF
2 Deputy Chief Executive to take forward actions requested in motion (2) A Fair Deal for York	2 IF
3 Corporate Director for Health, Housing and Adult Social Care to take forward actions requested in motion (3) Long Term Empty Properties in York	3 SH
4 Corporate Director of Economy and Place to take forward actions requested in motion (4) A Pollinator Action Plan	4 NF

21. Questions to the Leader or Executive Members

In accordance with Standing Order 21, Members were invited to question the Leader and/or the other Executive Members in respect of any matters within their portfolio responsibility. Questions were received from the floor from the following Members in relation to the subjects listed:

- i. To Cllr Ayre, Executive Member for Finance & Performance
 - From Cllr Waudby – Bootham Park Hospital Update
 - From Cllr Warters – Community Stadium delays
-

- From Cllr Orrell - £10 parking charge at Community Stadium car park
- ii. To Cllr Waller, Executive Member for Economy & Strategic Planning
 - From Cllr Douglas – Council’s role in supporting the local economy and increasing well paid jobs in the City
 - iii. To Cllr Craghill, Executive Member for Housing and Safer Neighbourhoods
 - From Cllr Pavlovic – The Housing Delivery policy of selling off 60% of CYC built housing at market rate
 - iv. To Cllr Cuthbertson, Executive Member for Children, Young People and Education
 - From Cllr Fitzpatrick – Impact of cuts on the Local Area Team model and S47 cases

Cllr Cuthbertson undertook to provide a written response to question (iv). The Leader/Deputy Leader/Executive Members responded directly to all the other questions put to them, including supplementary questions.

22. Report of Executive Member

Council received a written report from Councillor Ayre, Executive Member for Finance and Performance.

There were no questions from the floor.

Resolved: That the report of the Executive Member for Finance & Performance be received and noted.

23. Report of the Chair of the Customer and Corporate Services Scrutiny Management Committee

Councillor Crawshaw moved the report of the Chair of the Customer and Corporate Services Scrutiny Management Committee on the work of the Committee.

Council was asked them to endorse the Annual Scrutiny Report attached to the agenda papers, in line with the recommendation of

the Customer and Corporate Services Scrutiny Management Committee from its meeting on 10 June 2019.

On being put to a vote it was

Resolved: That the report of the Customer and Corporate Services Scrutiny Management Committee be noted and the Annual Scrutiny Report be approved.

Reason: To update Members on the work of the committee and to ensure the Council receives an Annual Scrutiny Report in accordance with Constitutional requirements.

24. Annual Report of the Audit & Governance Committee

Council received the Annual report of Audit & Governance Committee.

As the guillotine had already fallen this was deemed moved and seconded as required under the Constitution and it was:

Resolved: That the report be received and noted.

25. Supplementary Budget Proposals 2019/20 *

Members received a report which set out proposals for amendments to the Councils revenue and capital budgets, as set out in Annex 1.

Cllr Myers moved, and Cllr Perrett seconded the following amendment:

“In the first sentence, after ‘Annex 1, insert *‘as revised by the amendments in Table A’*.

In sub paragraph (i):

- after ‘use of’, delete ‘£798k’ and insert ‘£801k’;
- after ‘projects’, insert *‘and to note the full year implications of £632k to be considered in the 2020/21 budget’*.

In sub paragraph (ii):

- after ‘capital programme’, delete ‘£4.25m’ and insert ‘£7.75m’ and delete ‘£2.25m’ and insert ‘£3.25m’;
- after ‘borrowing and’, delete ‘£2m’ and insert ‘£4.5m’;

- after 'Housing Revenue Account, insert *'and to note the £227k revenue effect of this will be effective from 2020/21 and will need to be factored into the 2020/21 budget.'*

In sub paragraph (v):

- after 'use of', delete '£565k' and insert '£640k';
- after 'to deliver', delete '4' and insert '5'."

For information, the effect on the original motion of this amendment would be as follows:

Members are asked to approve the proposals as set out in Annex 1 **as revised by the amendments in Table A**, agreeing in particular to:-

vii) The use of **£801k** from the revenue contingency budget to a range of projects, **and to note the full year implications of £632k to be considered in the 2020/21 budget'**

viii) The increase in the capital programme of **£7.75m, £3.25m** of which is general fund schemes funded from prudential borrowing and **£4.5m** is from Housing Revenue Account, **and to note the £227k revenue effect of this will be effective from 2020/21 and will need to be factored into the 2020/21 budget**

ix) The allocations from the Service risk reserve totalling £822k

x) A £300k reallocation of existing Leeds City Region (LCR) funding from Place based narrative scheme to inclusive growth projects

xi) The use of **£640k** venture funding to deliver **5** specific invest to save schemes.

xii) The use of £100k from the Brexit grant (total of £210k) towards investment in community engagement

Reason: To ensure a legally balanced budget is set

On being put to the vote this motion FELL.

The original motion was then put to the vote. This was CARRIED and it was RESOLVED that:

Approval be given to:

- i) The use of £798k from the revenue contingency budget to a range of projects
- ii) The increase in the capital programme of £4.25m, £2.25m of which is general fund schemes funded from prudential borrowing and £2m is from Housing Revenue Account
- iii) The allocations from the Service risk reserve totalling £822k
- iv) A £300k reallocation of existing Leeds City Region (LCR) funding from Place based narrative scheme to inclusive growth projects
- v) The use of £565k venture funding to deliver 4 specific invest to save schemes
- vi) The use of £100k from the Brexit grant (total of £210k) towards investment in community engagement

Reason: To ensure a legally balanced budget is set

**Note: the Chair agreed to vary the order of business in order to consider the above item directly after the Notices of Motion.*

Cllr Janet Looker
Lord Mayor of York

[The meeting started at 6.35 pm and concluded at 10.00 pm]

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31 October 2019

Report to Full Council from the Leader of the Council

York Central

York Central continues to remain high on the Council's priority list, as we continue to lobby the Government for the Housing Infrastructure Funding needed to unlock the site and deliver essential infrastructure.

Together with city partners, I have written to both Jake Berry MP, the Northern Powerhouse Minister and Esther McVey MP, Minister of State for Housing and Planning, to press the Government on the need to release the Housing Infrastructure Funding as soon as possible. A wide range of stakeholders in this city are pulling together to make York Central a possibility, and this is the furthest the project has ever reached.

I am pleased that to date, York Central has received both Housing and Enterprise Zone status and this month, a further £18.5 million has been secured from the DCMS to transform the National Railway Museum, as part of NRM's 2025 Vision and the project's ambition to improve the city's cultural offer.

The Executive will soon consider proposals to release further Council funding in order to keep momentum on the project and ensure essential design work is carried out, to deliver new public spaces, jobs and houses for the city.

Council Brexit preparations

Brexit preparations in the city continue to take place and the Council remains in conversation with a wide range of stakeholders to discuss the potential impacts of Brexit. The Executive agreed a 'Brexit preparations' report in September, highlighting the most recent work the Council is currently doing to support residents, communities and businesses.

We have also utilised Brexit contingency funding to create a new Community Involvement Officer post at the Council; a role which has been tasked specifically to support and reach out to EU nationals in the city. Alongside the Deputy Leader I wrote to all EU nationals this month, on the electoral register, to express our support and encourage take up of the EU Settlement Scheme.

However, with little support or clarity from the Government, these preparations are placing undue pressure on local authorities. We will of course continue to do what we can to prepare for the impact of Brexit, including protecting jobs and the local economy.

Council Plan

The recent consultation on the new Council Plan has come to a close, with over 6,000 comments received during the consultation period.

The Council Plan is being developed to cover the next 4 years of the Council cycle. It is intended to shape all activity within the Council, acting as a guide for the Council to prioritise resources, monitor progress made and act a mechanism for us to deliver real improvements for communities.

It is also intended to work as a guide for partner organisations, businesses, communities and residents to help identify shared areas of interest, so the Council can work more effectively with stakeholders across the city.

Devolution and LEP Review

Recent discussions around devolution have seen some progress towards achieving devolution across the region. As ever, the administration will continue to represent York in seeking a set of arrangements which recognise York's links north and west and the need for us to work collectively as a region to achieve the best for residents. Achieving devolution at a broad One Yorkshire scale remains the best

outcome for York. However, the Government has been clear that they require smaller interim arrangements on the journey towards wider devolution. It is clear that all areas of Yorkshire must move together and achieve fair deals which represent our interests.

I would like to place on the record that artificial boundaries which put places in one “box” are unhelpful and do not reflect the ambitions of our city. Any future arrangements must allow York to work with all our regional partners and we will ensure that discussions and consultation takes place at the right time across the council, with partners and residents.

The future LEP arrangements are, inevitably, linked to potential devolution. York, North Yorkshire and East Riding, and Leeds City Region LEPs continue to work together to ensure we can secure future investment and have a strong Local Industrial Strategy in place.

The Local Plan

Over the summer, the Council consulted on ‘Proposed Modifications’ to the Local Plan and this took place between 10th June and 22nd July 2019. A total of 176 individuals responded to the consultation, raising around 1500 separate comments on the modifications presented and on wider aspects of the Plan.

Following the end of the consultation, Council officers have been working to collate and summarise the comments received, in order to provide the Inspectors with a full copy of the representations and to produce an addendum to the submitted Plan’s Consultation Statement, which has now been completed.

The Inspectors are now preparing for the first stage of hearings, which will address issues such as the ‘Duty to Co-operate’, Housing Need and Green Belt. Provisional dates have been agreed with the Inspectors for these initial hearings and these will be held on selected days over a two week period, beginning 9th December 2019 at York Racecourse.

East Coast Mainline

At the last meeting on the East Coast Mainline Authority (ECMA), it was agreed that whilst we await the outcome of various Government reviews and the general uncertainty at Westminster, ECMA would push the investment case for the East Coast Main Line, using some of the figures from the research that was commissioned earlier this year. It is clear that there is an urgent case for investing in improved performance in the East Coast Mainline, which of course, has widespread cross-party and cross-county support.

Investment in the East Coast Main Line will deliver economic benefits across the country and not just in York, as customers will benefit from better reliability and greater resilience in the line. Currently, the line is vulnerable to major disruptions, which is why I am pleased to be joining calls for further funding to deliver a more reliable rail network on the East Coast Mainline.

Outer Ring Road

Following extensive lobbying efforts, the £28 million scheme to dual the busiest stretch of York's outer ring road has progressed to the next stage following an announcement from the Department for Transport.

City of York Council has already agreed to contribute £2.8m, to dual the 7 ½ mile stretch from the A19 Shipton Road, through to Little Hopgrove (Malton Road).

When combined with the Council's £38.925m programme to upgrade seven of the ring road roundabouts, the dualling will significantly reduce congestion and relieve pressure on the city's road network, cutting the number of journeys made across the city centre.

Convention of the North

I was pleased to recently attend the Convention of the North to represent York and join collective calls from the region to demand that the

Government adequately invest in public services, infrastructure and transport.

The Convention of the North brings together the North's political, business, civic and community leaders, in order to make a clear statement to the Government that the North is no longer prepared to accept the current funding situation.

In York, many of our services remain at the very bottom of Government funding tables, particularly when compared to other areas in the UK, and I will continue to lobby for greater investment in our region to address this issue.

Housing Delivery Programme

I was pleased to attend the launch event for the Council's new Design Manual for the ambitious Housing Delivery Programme. The design manual will apply to 600 new homes to be delivered across York and will set the standard for new housing to be delivered under the Council's Housing Delivery Programme.

Having committed to delivering the largest house building programme in York since the 1970's, the council's five-year Housing Delivery Programme will aim to tackle some of the city's housing, social, health and environmental challenges. It will do so by creating homes which are affordable to rent, buy and run.

This manual will seek to address the climate emergency, to create beautiful and distinctive new neighbourhoods, foster new communities, and provide people of different income levels with a home.

I was also pleased to learn that the architect we have contracted to create the Design Manual, Mikhail Riches, have received the Stirling Prize for their zero-carbon development in Norwich.

Armed Forces Covenant and Ministry of Defence Gold Award

Lastly, I was delighted that the Council received the country's highest national honour in recognition of its support for Britain's Armed Forces.

The Council was recently awarded a Gold Award in the Ministry of Defence's Employer Recognition Scheme. The award is the top accolade an organisation can receive in support of the Armed Forces.

Now in its fifth year, the ERS Awards recognises and rewards employers who employ and support those who serve, veterans and their families, typically by putting in place employment practices that support reservists to train and mobilise, and veterans to transition to civilian life. City of York council is only the seventh employer in the whole Yorkshire and Humberside region ever to have won the award, which was launched by the Government five years ago.

York Community Pride Awards

It was good to attend The Press Community Pride Awards on 17th October. At the event I thanked all nominees, winners and those attending on behalf of City of York Council for their services to local communities. It was great to see that Carl Wain, a commissioning manager from the Council, won the Public Sector hero award. Congratulations to Carl and his wider team.

Meeting	Executive
Date	18 July 2019
Present	Councillors Aspden (Chair), Ayre, Craghill, Cuthbertson, D'Agorne, Runciman, Smalley, Waller and Widdowson
In Attendance	Councillor Perrett (in place of Councillor Myers)

PART B - MATTERS REFERRED TO COUNCIL

22. Children in Care Residential Commissioning Plan

[See also under Part A]

The Corporate Director, Children, Education & Communities presented a report which recommended actions to develop the city's residential provision for children in care, in order to better meet their future needs and to comply with the council's statutory duty to have sufficient placements for children in care.

Although the number of children in care in York had remained relatively stable, the current residential offer was not sufficient for the increased complexity of need caused partly by young people entering into care later in childhood. The options available to address this gap in meeting the needs of certain cohorts of children were detailed in paragraphs 20-37 of the report and are summarised below:

Option 1 – maintain the current position. This would not resolve current gaps or improve future sufficiency.

Option 2 – sell Wenlock Terrace and have no internal residential provision; spot purchase Independent Fostering Agency and residential placements. This would not represent a planned approach to meeting needs and would leave the council vulnerable to market forces.

Option 3 – purchase three new buildings, adapt Wenlock Terrace to 6 bed Supported Accommodation, procure new external providers to deliver residential services and provide step-down foster care. This was the recommended option.

In response to questions from Members and matters raised under Public Participation, officers confirmed that:

- the proposed arrangements would offer more flexibility;
- a systematic, therapeutic approach to residential provision would improve placement stability and outcomes for individual children;
- the service had been outsourced for many years; indicative costs of bringing provision in-house (para. 22) were based on potential unit costs and staffing costs.

Recommended: That Council allocate a capital budget of £1.36m, funded from prudential borrowing, to purchase 3 new buildings for the delivery of residential provision in York, with the revenue costs of the borrowing to be met from existing revenue budgets within Children's Services.

Reason: In order to develop the city's residential provision for children in care and ensure that the council meets its statutory sufficiency duty.

Cllr K Aspden, Chair

[The meeting started at 5.33 pm and finished at 6.50 pm].

Meeting	Executive
Date	29 August 2019
Present	Councillors Aspden (Chair), Ayre, Craghill, Cuthbertson, D'Agorne, Runciman, Smalley, Waller and Widdowson
In Attendance	Councillor Myers

PART B - MATTERS REFERRED TO COUNCIL

36. Capital Programme - Monitor 1 2019/20

[See also under Part A]

The Corporate Finance & Commercial Procurement Manager presented a report which set out the projected out-turn position of the council's capital programme for the 2019/20 financial year, along with requests to re-profile budgets to and from current and future years.

A decrease of £65,816m on the current approved programme was reported, resulting in a revised programme of £205,478m. Variances against each portfolio area were set out in Table 1 at paragraph 6 of the report and detailed in paragraphs 8 to 62.

Approval was sought for:

- An increase of £200k in the budget for the Assistance to Older & Disabled People scheme to cover a backlog of adaptations carried over from 2017/18, funded from an HRA revenue contribution; and
- The award of a 5 year contract, totalling £1.1m, to deliver an essential Firewall software upgrade, funded from the existing budget set aside for this purpose.

Recommended: That Council approve the adjustments resulting in a decrease of £65.816m in the 2019/20 budget, as detailed in the report and contained in Annex A.

Reason: To enable the effective management and monitoring of the council's capital programme.

Cllr K Aspden, Chair

[The meeting started at 5.30 pm and finished at 6.20 pm].

Meeting	Executive
Date	26 September 2019
Present	Councillors Aspden (Chair), Ayre, Craghill, Cuthbertson, D'Agorne, Runciman, Smalley, Waller and Widdowson
In Attendance	Councillor Perrett (in place of Cllr Myers)

PART B - MATTERS REFERRED TO COUNCIL

49. Reducing York's Carbon Footprint with Electric Vehicles

[See also under Part A]

The Assistant Director of Transport, Highways & Improvement presented a report which provided an update on progress of the project to deliver 'Hyper hub' facilities for the rapid charging of electric vehicles (EVs) at Poppleton Bar and Monks Cross (the project), and sought approval to procure a contract for their supply and installation.

The project had been approved by Executive on 18 March 2019 (Minute 130 of that meeting refers). Initial market engagement had made it clear that the cost would be higher than originally forecast, and a further £700k was being sought from a number of sources, including the Local Enterprise Partnership (LEP) and European Regional Development Fund (ERDF). This would require match funding of £400k from the council. Despite this increase, the importance of the project remained. Hyper hubs were a cornerstone of the city's future EV charging estate, providing a sustainable and inclusive solution for EV owners with no off-street parking and allowing control over tariffs, to ensure a fair cost of charging for residents, businesses and visitors.

Two options were available:

Option 1 – to approve supplementary funding to move forward with the project, as recommended.

Option 2 – to ask officers to develop proposals for a reduced scheme. This would reduce the carbon reduction potential of the project.

In response to questions from Members and comments made under Public Participation, officers confirmed that:

- Opportunities would be sought to mitigate the council's additional contribution.
- Suggestions made at the meeting in relation to on-street charging could be addressed in preparing the report on the EV charging strategy referred to in recommendation (v).
- Officers were also examining different fuel types as a way of reducing carbon emissions.

Recommended: That Council approve an increase in the budget of £700k, including £400k additional prudential borrowing, to fund the increased cost of the Hyper hubs project.

Reason: In order to move forward and implement an EV charging infrastructure that meets the Council's ambitions in terms of carbon reduction, promoting sustainable transport and increasing the use of electric vehicles to improve air quality in the city.

50. York Outer Ring Road Improvements Update

[See also under Part A]

The Assistant Director of Transport, Highways & Improvement presented a report which sought decisions in respect of funding and land acquisition to deliver improvements at the A1237/Clifton Moor roundabout and Monks Cross Junction, as part of the York Outer Ring Road (YORR) improvement scheme.

Progress had been made in a number of areas, as listed in paragraph 12 of the report. However, since Executive approval of the approach to the scheme on 13 July 2017 (Minute 21 of that meeting refers), a number of changing conditions and challenges had arisen. As a result, a slightly different approach was required, to align land acquisition more effectively and co-ordinate funding approaches with planning decisions or seek alternative funding. The issues were discussed in the body of the report and involved the options for the design of the Clifton

Moor Junction (paragraphs 23-26) and the need to seek in-principle authority for the making of Compulsory Purchase Orders to acquire land for the scheme (paragraphs 27-42).

The current estimated cost of the Clifton Moor roundabout upgrade scheme was £7m, funded by a bid for a Housing Infrastructure Fund (HIF) grant of £5m and a West Yorkshire Plus Transport Fund (WY+TF) grant of £2m. If external funding was not available in advance, it was proposed that the council fund the additional cost through borrowing of up to £5m.

Recommended: That Council approve a budget of £7m for the 'enhanced option' upgrading of the Clifton Moor junction, to be funded from £2m West Yorkshire Transport Fund contribution and £5m prudential borrowing, the revenue costs of which will be incorporated in the 2020/21 Revenue Budget.

Reason: To enable the construction of an upgraded junction which will be future proofed to provide access to a proposed new development site, shown in the Draft Local Plan, for approximately 1,350 new homes, new cycle and pedestrian networks, and accommodating dualling of the A1237; in addition, delivering a single enhanced scheme will minimise traffic disruption and the abortive work that would result from delivering the WYTF and development schemes separately.

Cllr K Aspden, Chair

[The meeting started at 5.30 pm and finished at 7.37 pm].

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31 October 2019

Report to Full Council from the Deputy Leader of the Council

Since it's the turn this time for a report on the Transport portfolio, this Deputy Leader's report will focus on other aspects of my role to avoid duplication.

Council Plan:

As an administration we have worked hard to compile and refine the new council plan to set out a clear vision and set of objectives for the four year term. For us, this is intended to provide clear benchmarks against which we measure success in delivering corporate objectives and progress towards our climate change objective of zero carbon by 2030. It will also complement the key messages about our city encapsulated in the narrative project. 'A city making history, building communities'. This has drawn on responses from over 6000 residents and a wide range of stakeholders – it is much more than a 'strapline' for us, being something that acknowledges our heritage, ambitions and community focus. It will demonstrate that social priorities are just as important as protecting our heritage and maintaining economic prosperity.

Deputising for the Leader:

The most significant deputising has been my attendance at some meetings of the two Local Enterprise Partnerships which we belong to, York and North Yorkshire and East Riding LEP, and West Yorkshire Combined Authority (WYCA). The government has determined that overlapping membership must be removed by April next year leading to discussions of possible mergers, mirroring the 'One Yorkshire' devolution discussions.

At the WYCA meeting on October 10th it was stated clearly that there is a strong desire to keep Harrogate, Craven, Selby and York as associate members. There was a paper on 'Tackling the Climate Emergency' following declaration in June 2019 of the ambition for the region to become net zero carbon by 2038. This made clear that all new schemes will include assessment of climate impact and a review of all existing schemes during the coming year. Low carbon workshops held during the summer have helped identify appropriate actions.

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CityConnect Programme:

The CityConnect Programme will have invested £60m in cycling and walking by 2020 (including £4m on the new Scarborough Bridge in York). £69m investment through the Local Growth Fund is helping to boost cycling and walking and I am keen to see York progress our own Local Cycling and Walking Infrastructure Plan so as to be able to draw on any funds which become available, as several West Yorkshire Authorities are doing through WYCA funding.

York BID:

As one of two CYC representatives on York BID Board (Business Improvement District) I am now a Director and have attended Board meetings and the Safe and Secure Subgroup, dealing with plans for the Christmas lights switch on, upgrades to city centre car parking etc. As many of their concerns relate to traffic and movement this will no doubt prove to be useful to both parties.

Several members of the Executive attended a presentation by the man behind the Helmsley Group, John Reeves. This was focussed on the challenge of placemaking in historic shopping centres, with the continued change in consumer demand and rise of internet shopping. It is possible that this could lead to a riverside walkway along the rear of premises on Coney Street that back onto the River Ouse, with further work on freight transshipment so that greater pedestrianisation and removal of HGV deliveries could be achieved.

Brexit:

As a council we have also been responding to concerns about the impact of Brexit, though of course anything written now will be out of date by October 31st!

The new administration has agreed to further organisational review, seeking to ensure that efficiencies are made as effectively as possible; but also to update our constitution, review what works well, and what might be changed, to make us even more transparent and accountable. We are committed to a report that compares the merits of Leader and Executive or Committee system, and any options between, learning from

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councils elsewhere in the country that have changed, or are already considering making such changes.

Budget:

The budget process for next year is now underway, with public consultation planned before Christmas. We are also committed to portfolio based proposals being published and open to scrutiny in January, before the final version goes to Executive and Full Council in February.

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Report to Full Council from the Executive Member for Transport



As climate records keep being broken and the urgent task we have set ourselves (zero carbon by 2030) becomes even more apparent, not just to those joining Extinction Rebellion actions, this administration has committed £1m to additional walking and cycling measures and £25,000 to fund a study looking at public transport options, including exploring potential for light transit to complement better bus services. My initial thoughts on priorities for the year were

set out in a paper to Economy and Place Scrutiny Committee on July 10th just before the additional budget which set in train these measures.

A recent Executive approved the process to facilitate ward councillors proactively identifying highway initiatives for their ward, including 'walk-about's'. I intend to work closely with officers, other councillors and local interest groups to prioritise spending of the £500k available for capital cycling infrastructure. The Executive on Oct 24th was due to consider the process of developing our Highways Infrastructure Asset Management Plan to take account of latest good practice in keeping highways safe and reacting promptly and appropriately to defective surfaces. Ward councillors need to be made aware of the planned programme of highway maintenance so that as far as practicable we can dovetail works and consider the addition of sustainable travel



enhancements – as we are doing with the Traffic Signal Asset Renewal (TSAR) work. Following lengthy consultation over the past year, or more, the Bishopthorpe Rd junction is now complete, with the additional crossing facility on the northern arm of the junction. Enhancements to improve cycle safety are also planned as part of the current work on Albemarle Rd/Dalton Terrace and Scarcroft Rd junctions and some pedestrian and cycle improvements should be possible when the Monk Bar junction is upgraded early in 2020. Micklegate Bar southbound has now been permanently closed to motor traffic and I hope that consultation will now commence on streetscape enhancements that could be modelled on the type of enhancements that have been completed on Fossgate earlier this year. Work is continuing with ward councillors and other



partners on issues such as options for Victoria Bar, reducing through traffic in the Groves, pedestrianisation of Fossgate, security access measures for the central footstreets area, finalising full access to Scarborough Bridge (including flood diversion issues) etc.

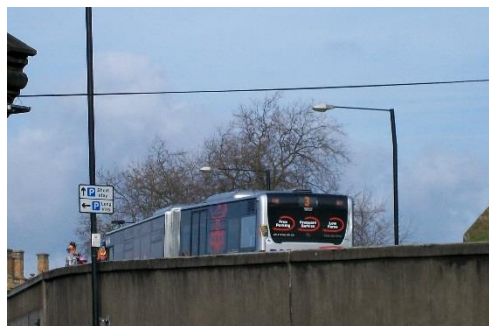


This winter will see the first serious trial of winter maintenance for key strategic cycle routes in York, making use of two different types of vehicle to provide precautionary and reactive treatment. This will include appropriate treatment of three very popular river bridges which are especially prone to hoar frost and icing – Millennium Bridge, Scarborough Bridge and Hungate Bridge. Treatment will include the notorious Jubilee Terrace route and ideally could be extended to cover the University route through the Barracks site to Walmgate Stray.



include the

Planning applications for the Rail Station frontage and St George's Field replacement car park (to facilitate transformation of Castle Car Park to public open space) are both making progress. There has been active engagement of officers looking at York Bus Forum aspirations for a bus interchange and the My Castle Gateway project has actively engaged residents in the design of various aspects of the regeneration of the area south of the city centre. The application for the car park will be followed by detailed design for a new cycle and walking route directly across the inner ring road into the Museum grounds and across a new bridge over the Foss into Piccadilly. The temporary diversion of traffic during building repairs on Coppergate does give us the opportunity to review the impact of this one-way option as a possible longer term mechanism to reduce the severance of the Coppergate Centre from the rest of the city centre. Signed contraflow provision for cyclists has been welcomed.



City of York Council is still seeking some funding to implement the full design of the station frontage, although funding is already secured to remove the redundant Queen St. bridge freeing up space and opening up a new vista of the city walls. While still awaiting funding for York Central, progress is being made working towards implementing the new access and giving greater priority to cycling and walking

access through from Scarborough Bridge to the NRM and York Central.

Since the summer, the outcome of tendering for council supported bus services has been implemented with some difficult negotiations to secure a continued evening service on the 12 route around the Woodthorpe Estate. Other previously supported routes have all been secured either operating commercially or through a council contract. The evening 3A still needs further promotion; but other evening Park and Ride services appear to be attracting sufficient custom to be viable. Provision of a trial of overnight parking at Askham Bar is due before Christmas. I have met with officers and ward councillors on a few occasions to look at the plans to ensure that fans going to the new stadium later in the year will have shuttle buses from the station and potentially from other park and ride sites on key match days.

Electric vehicles for Park and Ride service and York's clean air zone.

The Executive has approved further work to develop two hyper hubs as well as work to refurbish existing electric charging points. First's James St depot is being upgraded to cater for electric charging in advance of the introduction of 21 electric double decker Park and Ride buses starting in Nov/Dec this year. First York has also started the process of replacing older vehicles with Euro V buses which can more easily be upgraded to Euro VI to comply with the bus-based clean air zone for the city centre starting in Jan 2020. Independent operators with non-compliant vehicles are applying for funding which the council has made available to assist with the cost of upgrades. York is in a challenging situation with Leeds due to introduce a mandatory charging clean air zone in 2020 for most of the northern sector of the city (inside the outer ring road) covering buses, taxis, HGV and diesel LVs. I will be pressing for a review of our strategy to continue action to secure even cleaner air, especially in the light of recent evidence of increased asthma and cardiac effects of traffic pollution.



Working towards Local Transport Plan 4



I would like to see the 'My Castle Gateway' approach to consultation developed more widely to find the key locations where we need to create people-friendly walking and cycling crossing and access points, for schools, major workplaces, shopping areas etc. I would hope that some of this work could be assisted by the work planned in the coming year by York Civic Trust Transport Advisory Group in advance of our preparation of LTP4 to

underpin the Local Plan.

I believe that the independent city-wide survey being carried out by the Environment Forum and York Civic Trust will help to achieve the wide ranging consultation which was in party manifestos in May and help residents to develop the transport choices to respond to our planned 20% growth in population by 2030 in a way which reduces congestion pollution and carbon emissions. While provision for electric cars has its place, a shift towards even greater proportion using sustainable transport including public transport will be needed. This will need a change in government policy, along the lines recently proposed by the Green Party to switch the government's major roads fund to alternatively provide free bus services.





Outer ring road

With no sign of a government change of policy direction, the government has recently given the go ahead for City of York to submit a final business case to dual the seven miles of ring road between the A19 and A64. Delays to work on the Monks Cross roundabout mean that it should now be possible to proceed with the widening work for this roundabout and the others

on this section in tandem with the dualling programme. Unfortunately the delays do mean that work will take place well after the initial opening of the Community Stadium. Sustainable transport measures will be incorporated (including a pedestrian and cycle underpass as part of the Clifton Moor junction). I have asked for a further report to consider options to allow local traffic exiting B&Q to turn right and also better provision for safe walking and cycling east-west along the line of the ring road. I will work closely with officers and ward councillors to seek to ensure that we 'lock in' the benefits of relief offered by ring road improvements so that public transport, walking and cycling can be enhanced and new car trips are not generated by more free flowing traffic conditions.

Residents' parking review

Following the scrutiny review of Residents Priority Parking Scheme which I led last year (approved by the outgoing Executive in March), additional staff resource is being provided through the July budget measure to tackle the waiting list to cut and develop an online system to streamline administration processes. Officers are



considering a wider zoning and other ways to increase efficiencies which I would like to see passed on as a lower fee for the first permit in any household. Wider coverage could help to increase pressure to use Park and Ride or council car parks and cut congestion on key routes into the city. Although there is still a waiting list, I very much hope we are able to 'catch up' in the coming year. Pressure for parking restrictions is as great as ever, with the 'annual review' this month considering 77 requests for restrictions, which all have to go through the legal process before being rejected, modified or implemented.

Other initiatives within my portfolio include the launch the Azuma trains by LNER and the recent completion of high-speed fibre broadband connections for businesses in the Shambles. Councillors training in emergency planning helped raise awareness of the council's coordination role and the support that councillors can offer to their local communities. Decisions on fleet replacement for waste collection next year (which are a joint responsibility) have the potential to benefit kerbside recycling as well as local air quality. This may also provide benefits in terms of review of collection rounds and recycling.

Cllr Andy D'Agorne, Executive Member for Transport, Oct 2019

Report of the Chair of Customer & Corporate Services Scrutiny Management Committee

31 October 2019

1. This report is submitted by the Chair of Customer & Corporate Services Scrutiny Management Committee (CSMC), in accordance with the constitutional requirements set out in Standing order 8.3 (m) to update Council on scrutiny work and to set out any recommendations such as may be made to Council in relation to that work.

Finance and Performance

2. In July 2019 the Chairs and Vice-Chairs of the newly reconstituted Policy and Scrutiny Committees met to discuss a common approach to scrutiny as the Council moved into the new municipal year under a new administration. At the meeting the Chairs and Vice-Chairs agreed that Finance and Performance monitoring reports would be presented to scrutiny committees on a six-monthly basis with the exception of the Health and Adult Social Care Policy and Scrutiny Committee which will continue to receive these reports quarterly. So, since the last report to Council on 17 July 2019, CSMC, the Economy and Place Policy and Scrutiny Committee, the Health and Adult Social Care Policy, the Housing and Community Safety Policy and Scrutiny Committee and the Children, Education and Communities Policy and Scrutiny Committee all received their End of Year reports at their July meetings. The Health and Adult Social Care Policy also received its 1st Quarter report in September. No arrangements have been made for the newly-formed Climate Change Policy and Scrutiny Committee to receive such reports, given its more specific area of operation.

Attendance of Executive Members

3. As outlined in the July report to Council the Executive Leader (Policy, Strategy and Partnerships) and the Executive Member for Finance and Performance attended the June meeting of CSMC to outline to Members their priorities and challenges for 2019-20. The Executive Member for Economy and Strategy and the Executive Member for Transport attended the July meeting of the Economy and Place Policy and Scrutiny Committee. The Executive Member for Economy and Strategy again attended a meeting of the E&P Policy and Scrutiny Committee in September, along with the Executive Member for Environment and Climate Change

4. The Executive Member for Culture, Leisure and Communities attended the Children, Education and Communities Policy and Scrutiny Committee meeting in July while the Executive Member for Children, Young People and Education presented his priorities and challenges to the Committee's September meeting. The Executive Member for Housing and Safer Neighbourhoods attended the Housing and Community Safety Policy and Scrutiny Committee meeting in July while the Executive Member for Health and Adult Social Care was welcomed to the July meeting of the Health and Adult Social Care Policy and Scrutiny Committee.

Scrutiny Chairs and Vice-Chairs

5. The switch to monthly meetings for all scrutiny committees presents the opportunity for a more in-depth scrutiny of issues affecting the city. To ensure this opportunity is not lost Scrutiny Chairs and Vice-Chairs now meet on a six-monthly basis to coordinate the way scrutiny works and to increase collaboration and cooperation across committees. As it is part of CSMC's role to oversee the scrutiny function scrutiny Chairs now attend CSMC on a rolling six-monthly basis to report on their committee's activities. The Chair of the Economy and Place Policy and Scrutiny Committee presented his report in September and the Chair of the Housing and Community Safety Policy and Scrutiny Committee presented in October.
6. Reflecting on the move away from Pre-Decision Call-ins, Scrutiny Chairs are now meeting with the Chair of CSMC and their relevant Corporate Directors on a quarterly basis to "horizon scan" and receive outline briefings on items which may not yet have reached the Forward Plan.

Post-Decision Call-Ins

7. There have been no Post-Decision Call-ins since the last report to Council.

Customer & Corporate Services Scrutiny Management Committee

Petitions

8. At each of its meetings, this Committee continues to receive its standing report on Council petitions providing details of new petitions received by the Council and the appropriate course of action. However, the way CSMC receives petitions is under review and discussions are ongoing.

Scrutiny Work

9. This Committee has met twice since the last report to Council. In September Members received an Update Report on E-Democracy as part of their ongoing overview of the Council's ICT Strategy and they also received Update Reports on the Implementation of Recommendations from three previously completed scrutiny reviews: Scrutiny Operations and Functions; Financial Inclusion and Single Use Plastics. Members signed off the recommendations that had been fully implemented and referred two recommendations from the Scrutiny Operations and Functions review to the next meeting of the Scrutiny Chairs and Vice-Chairs. They also referred the recommendations from the Single Use Plastics Scrutiny Review to the Climate Change Policy and Scrutiny Committee for consideration.
10. In October Members received an update report on the Corporate Approach to Project Management and took part in a work planning session which resulted in eight significant issues being added to the work plan for the year and others being referred to the Economy and Place Policy and Scrutiny Committee and the Health and Adult Social Care Policy and Scrutiny Committee.
11. Work by an Ad Hoc Scrutiny Sub-Committee investigating Food Poverty in York and involving Members of CSMC, the Health and Adult Social Care Policy and Scrutiny Committee and the Children, Education and Communities Policy and Scrutiny Committee is on-going and the Sub-Committee has met three times since August.

Health, Adult Social Care Policy & Scrutiny Committee

12. This Committee has met three times since the last report to Council. In July the Committee received the Healthwatch York six monthly performance report, which featured their engagement with NHS providers and themes arising from their discussions with patients. The Executive Member for Health and Adult Social Care, in her capacity as Chair of the Health and Wellbeing Board, presented the Board's Annual Report, indicating the work of the Board and its strategy for the coming year. The Director of Health, Housing and Adult Social Care gave an overview of the directorate outlining the structure and the issues arising that might be of interest to the Committee.
13. At the Committee's September meeting, Unity Health Medical Group attended to provide assurances that progress was being made to

address concerns about services highlighted in earlier reports and at previous scrutiny meetings. The Vale of York Clinical Commissioning Group (CCG) presented an update report on their new policy regarding Repeat Medicines Ordering, The CCG assured the Committee that vulnerable patients would not be adversely affected and agreed to share with scrutiny planned changes to services at an earlier stage in future. The Committee was also presented with a six monthly monitoring report on Residential, Nursing, and Homecare services and an Annual Assurance report on Safeguarding Vulnerable Adults.

14. In October the Committee received the results of the Older Persons Accommodation Needs Survey and an update on the implementation of the Substance Misuse Scrutiny Review recommendations made to Executive in March 2019. Members received a report on the Community based approach to Mental Health, and an update report on developments around the Bootham Park Hospital site.

Children, Education & Communities Policy & Scrutiny Committee

15. This Committee has also met three times since the last report to Council. In July the York Museum Trust presented their Partnership Delivery Bi-Annual Update Report, along with an update on the review of Ward Committees. The Committee was also asked to note and comment on a report on York Learning Governance arrangements.
16. At the September meeting the Committee was presented with the York Safeguarding Partnership Bi-Annual Update Report, highlighting the changes which have occurred in the organisational structure underpinning the work on safeguarding in York. Members also heard about the work being carried out to promote a Cultural Passport for Young People. The Assistant Director for Children's Specialist Services gave an overview of her work area and presented a report on Specialist Services in light of the recent Ofsted inspection into the service. Members also received an update report into Local Area teams, following the former committee's interest in this topic and a recent audit of the service which took place in May.
17. At the October meeting Members received an update regarding the recent activity of the Cultural Leaders Group. The Committee received an overview report of the Special Educational Needs Disabilities function at CYC and were also presented with an update report on resident involvement, as a follow up on a recommendation from the

former Committee.

Economy and Place Policy Development Committee

18. Since the last report to Council, this Committee has met twice. In September Members received their CYC Flood Defences Action Plan biannual report from the Council's Flood Risk Manager and the Environment Agency's Partnership and Strategic Overview Manager.
19. In October the Committee welcomed the Chief Operating Officer of the York, North Yorkshire and East Riding Local Enterprise Partnership (LEP) who spoke about the developing Local Industrial Strategy and York's position within the YNYER LEP and also the Leeds City Region LEP. Members also had round table discussions with representatives from the University of York, York St John University, York College and CYC's Assistant Director, Education and Skills around high value employment and skills, graduate retention and apprenticeships. The outcome of the discussions is that the committee wants to undertake a scrutiny review into apprenticeships and skills.

Housing and Community Safety Policy and Scrutiny Committee

20. This Committee has met three times since the last report of this nature. In July Members received the draft Housing Delivery Programme Design Manual, and Members were given the opportunity to input before its full presentation to the Executive. For the discussion on the draft Manual, the Committee was joined by a number of external 'experts' for 'round table' discussions on this topic. Members also received a report on a consultation on Older Persons Accommodation Needs, and agreed to promote the survey in their respective wards.
21. In September the Committee received a report on the Housing Revenue Account Business Plan and an independent consultant joined Members for the discussion on the Business Plan, bringing a perspective from outside of York. Members discussed a report on Decent Homes Standards and were joined in the discussions by a council tenant who is also a member of the Tenants' Panel and an advisor from Citizen's Advice York. The perspectives shared by these non-members again helped to inform the committee's discussion.
22. In October there was a round table discussion around County Lines when Members were joined by officers from the Police, Probation Service, Children Services and Public Health. The Committee also

received the Safer York Partnership Bi annual report and members considered a report that addressed a referral from Area planning and a topic request on Social Housing on Private Developments.

Climate Change Policy and Scrutiny Committee

23. This Committee has met twice since its establishment at the Annual Meeting of Full Council on 22 May 2019. It held its inaugural meeting in September 2019 when Members noted the Terms of Reference agreed by the Monitoring Officer in conjunction with the Leader and the Chair of the Committee. Members also considered a Climate Change Update Report, the Committee's approach to its work and ways of working and priorities that will help form the basis of the Committee's work plan.
24. In October, the committee received a report from the Executive Member for Environment and Climate Change and a presentation from the West Yorkshire Combined Authority on their achievements and plans in this area.

Scrutiny Chairs and Vice-Chairs Meeting

25. As mentioned above, most of the Chairs and Vice Chairs of the standing scrutiny committees attended a meeting in July to discuss ways of promoting and enhancing the scrutiny function. It was agreed that Chairs would work collaboratively to promote better engagement with scrutiny amongst Members, Officers and all relevant stakeholders. The Chairs and Vice-Chairs agreed that similar meetings should be held on a six-monthly basis going forward and a further meeting has been arranged for December.

Report Recommendation

26. Members are recommended to:

- i. Note this report.

Reason: To comply with the Council's constitutional requirements

Cllr J Crawshaw,

Chair,

Customer and Corporate Services Scrutiny Management Committee

**Appointments and Changes to Membership of Committees,
Working Groups and Outside Bodies 2019-20**

Honorary Recorder

To appoint HH Judge Sean Morris as Honorary Recorder for the City of York, in place of HH Judge Stubbs QC.

School Admission and / or Exclusion Appeals Panellists

To appoint Ms Sue Bentley as a panellist.

Outside Bodies

University Court

To add The University Court of the University of York to the list of Outside Bodies and appoint Cllr Cuthbertson to the Court as the current Executive Member for Children, Young People & Education.

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